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**United Nations
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Programme**

**Twenty-Eighth Meeting of the Parties to
the Montreal Protocol on Substances
that Deplete the Ozone Layer**
Kigali, 10–14 October 2016

Annotations to the provisional agenda

I. Preparatory segment (10–12 October 2016)

Item 1

Opening of the preparatory segment

1. The preparatory segment of the meeting is scheduled to be opened at 10 a.m. on Monday, 10 October 2016, at the Radisson Blu Hotel and Convention Centre, Kigali. Information on pre-registration and on-site registration can be found in the information note for participants, posted on the meeting portal (<http://conf.montreal-protocol.org/meeting/mop/mop-28/SitePages/Home.aspx>) and in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol on Substances that Deplete the Ozone Layer (UNEP/OzL.Pro.28/2, para. 3). As the meeting will be virtually paperless, participants are urged to bring their own laptops and handheld devices to access the meeting documents.

(a) **Statement(s) by representative(s) of the Government of Rwanda**

(b) **Statement(s) by representative(s) of the United Nations Environment Programme**

2. Welcoming statements will be delivered by Mr. Vincent Biruta, Minister of Natural Resources of Rwanda, and Ms. Tina Birmpili, the Executive Secretary of the Ozone Secretariat representing the United Nations Environment Programme.

Item 2

Organizational matters

(a) **Adoption of the agenda of the preparatory segment**

3. The provisional agenda for the preparatory segment is contained in section I of document UNEP/OzL.Pro.28/1 for consideration and adoption. Details of the issues on the agenda for the preparatory segment are set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2) and its addendum (UNEP/OzL.Pro.28/2/Add.1).

(b) **Organization of work**

4. As is the custom, the preparatory segment will be co-chaired by the co-chairs of the Open-ended Working Group (currently Mr. Paul Krajnik (Austria) and Mr. Leslie Smith (Grenada)). As is mentioned in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2,

para. 8), the co-chairs will present a proposal to the Twenty-Eighth Meeting of the Parties on how its work may be organized.

Item 3

Administrative matters

(a) Consideration of membership of Montreal Protocol bodies for 2017

Members of the Implementation Committee

5. Participants in the preparatory segment are expected to discuss the membership of the Implementation Committee under the Non-Compliance Procedure for the Montreal Protocol and the selection process for 2017. Details regarding membership and the selection process are set out in the following documents:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 9–12);

(b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, draft decision XXVIII/[BB]).

Members of the Executive Committee of the Multilateral Fund

6. Participants in the preparatory segment are expected to discuss the membership of the Executive Committee and the selection process for 2017. Details regarding membership and the selection process are set out in the following documents:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 13–16);

(b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, draft decision XXVIII/[CC]).

Co-chairs of the Open-ended Working Group

7. Participants in the preparatory segment are expected to select the co-chairs of the Open-ended Working Group for 2017. Details about the selection process are set out in the following documents:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 17 and 18);

(b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, draft decision XXVIII/[DD]).

(b) Financial report of the trust fund and budgets for the Montreal Protocol

8. Participants in the preparatory segment are expected to consider information provided on the financial reports and budgets for the Trust Fund for the Montreal Protocol. The information is set out in the following documents:

(a) Note by the Secretariat on the proposed revision to the approved budget for 2016 and proposed budgets for 2017 and 2018 for the Trust Fund for the Montreal Protocol on Substances that Deplete the Ozone Layer (UNEP/OzL.Pro.28/4 and UNEP/OzL.Pro.28/4/Corr.1);

(b) Note by the Secretariat on financial reports of the trust funds for the Vienna Convention for the Protection of the Ozone layer and the Montreal Protocol on Substances that Deplete the Ozone Layer for the fiscal year 2015 (UNEP/OzL.Pro.28/4/Add.1);

(c) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 19);

(d) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, draft decision XXVIII/[AA]).

Item 4**Report by the Technology and Economic Assessment Panel on updated and new information on alternatives to ozone-depleting substances (decision XXVII/4)**

9. Participants in the preparatory segment are expected to consider the final report by the task force of the Technology and Economic Assessment Panel on alternatives to ozone-depleting substances, which takes into account the comments and suggestions made by the parties and any additional information made available to the task force. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 20–24) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 7–10 and annex I);

(b) Report of the Technology and Economic Assessment Panel, September 2016, volume I: Decision XXVII/4 task force update report: further information on alternatives to ozone-depleting substances.

Item 5**Report by the Technology and Economic Assessment Panel on assessment of the climate benefits and the financial implications for the Multilateral Fund of the hydrofluorocarbon phasedown schedules in the amendment proposals (decision Ex.III/1)**

10. Participants in the preparatory segment are expected to consider the report by the Technology and Economic Assessment Panel on assessment of the climate benefits and the financial implications for the Multilateral Fund of the hydrofluorocarbon (HFC) phasedown schedules in the amendment proposals based on decision Ex.III/1 of the Third Extraordinary Meeting of the Parties. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 25 and 26) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 11–17 and annex II);

(b) Report of the Technology and Economic Assessment Panel, September 2016, volume II: Decision Ex.III/1 working group report: climate benefits and costs of reducing hydrofluorocarbons under the Dubai Pathway.

Item 6**Dubai pathway on hydrofluorocarbons (decision XXVII/1)**

11. Under this agenda item, participants in the preparatory segment are expected to hear about the progress made at the resumed thirty-eighth meeting of the Open-ended Working Group, to be held on 8 October 2016. The agenda for that meeting represents the continuation of discussions under item 4 of the agenda of the thirty-eighth meeting of the Open-ended Working Group, which was suspended in July 2016. Taking into account the progress made and the outcome of the meeting, it is expected that the parties will decide on the way forward. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Open-ended Working Group of the Parties to the Montreal Protocol at its resumed thirty-eighth meeting (UNEP/OzL.Pro.WG.1/resumed.38/2);

(b) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 27–30) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 4–6);

(c) Updated consolidation of the amendment proposals submitted by parties to the Montreal Protocol (UNEP/OzL.Pro.WG.1/resumed.38/INF/1–UNEP/OzL.Pro.28/INF/1 and UNEP/OzL.Pro.WG.1/resumed.37/INF/1–UNEP/OzL.Pro.WG.1/38/INF/1–UNEP/OzL.Pro.ExMOP/3/INF/1);

(d) Briefing note entitled “Baselines: past practices and current challenges”;

- (e) Submission by New Zealand entitled “Spreadsheet to calculate proposed A5 and Non-A5 HFC consumption baselines”;
- (f) Updated summary of the information submitted by parties on their implementation of paragraph 9 of decision XIX/6 to promote a transition from ozone-depleting substances that minimizes environmental impact (decision XXV/5, para. 3): report by the Secretariat (UNEP/OzL.Pro. 28/11);
- (g) Submissions by parties on their implementation of decision XXVI/9 (UNEP/OzL.Pro.28/INF/3);
- (h) Technology and Economic Assessment Panel, September 2016 report, volume I, decision XXVII/4 task force update report: further information on alternatives to ozone-depleting substances;
- (i) Technology and Economic Assessment Panel, September 2016 report, volume II, decision Ex.III/1 working group report: climate benefits and costs of reducing hydrofluorocarbons under the Dubai Pathway.

Item 7

Issues related to exemptions under Articles 2A–2I of the Montreal Protocol

(a) Nominations for essential-use exemptions for 2017

12. Participants in the preparatory segment are expected to consider the nomination of China for an essential-use exemption to use carbon tetrachloride for testing of oil in water in 2017. The following documents are available to assist participants in their consideration of the issue:

- (a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 31–33);
- (b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, sect. II, draft decision XXVIII/[A]).

(b) Nominations for critical-use exemptions for 2017 and 2018

13. Participants in the preparatory segment are expected to consider the critical-use nominations for methyl bromide for 2017 and 2018. The following documents are available to assist participants in their consideration of the issue:

- (a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 34–36) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 18–20);
- (b) Interim report of the Technology and Economic Assessment Panel, June 2016, vol. 2;
- (c) Technology and Economic Assessment Panel, September 2016 report, volume III, evaluation of 2016 critical-use nominations for methyl bromide and related matters.

Item 8

Terms of reference for the study on the 2018-2020 replenishment of the Multilateral Fund for the Implementation of the Montreal Protocol

14. Participants in the preparatory segment are expected to consider the terms of reference for a study to estimate the funds required for the replenishment of the Multilateral Fund for the period 2018–2020 to enable parties operating under paragraph 1 of Article 5 of the Protocol to achieve compliance with the Montreal Protocol. The following document is available to assist participants in their consideration of the issue: note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 37 and 38 and annex).

Item 9**Report by the Technology and Economic Assessment Panel and the Scientific Assessment Panel on analysis of the discrepancies between observed atmospheric concentrations of and reported data on carbon tetrachloride (decision XXVII/7)**

15. Participants in the preparatory segment are expected to consider a report by the Technology and Economic Assessment Panel and the Scientific Assessment Panel on the findings of an analysis of the discrepancies between observed atmospheric concentrations of and reported data on carbon tetrachloride. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 39–41) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 23–26);

(b) Report of the Technology and Economic Assessment Panel and the Scientific Assessment Panel, September 2016, volume IV: decision XXVII/7 report: investigation of carbon tetrachloride discrepancies.

Item 10**Proposal to establish an ad hoc standards coordination group (UNEP/OzL.Pro.WG.1/38/8, para. 92)**

16. Participants in the preparatory segment are expected to consider further the draft decision submitted by China on issues related to the establishment of an ad hoc standards coordination group on international safety standards pertaining to the use of alternative substances, including flammable refrigerants in refrigeration and air-conditioning products and equipment. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 42–44);

(b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3, sect. II, draft decision XXVIII/[B]).

Item 11**Compliance and data reporting issues: presentation on and consideration of the work and recommended decisions of the Implementation Committee under the Non-Compliance Procedure for the Montreal Protocol**

17. Participants in the preparatory segment are expected to consider the report by the President of the Implementation Committee on compliance issues considered during the Committee's fifty-sixth and fifty-seventh meetings in 2016, including draft decisions to be submitted for possible adoption during the high-level segment. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 45 and 46);

(b) Report by the Secretariat on information provided by parties in accordance with Articles 7 and 9 of the Montreal Protocol on Substances that Deplete the Ozone Layer (UNEP/OzL.Pro.28/9–UNEP/OzL.Pro/ImpCom/57/2);

(c) Report of the Implementation Committee under the Non-Compliance Procedure for the Montreal Protocol on the work of its fifty-sixth meeting (UNEP/OzL.Pro/ImpCom/56/4).

Item 12**Membership of the Technology and Economic Assessment Panel**

18. Participants in the preparatory segment are expected to consider any proposals submitted by parties for appointments to the Panel and its technical options committees, taking into account the

observations made by parties at the thirty-eighth meeting of the Open-ended Working Group, at which it was pointed out that needed expertise and regional and gender balance should be taken into consideration in nominating and appointing members.

19. The following documents are available to assist participants in their consideration of the issue:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 47–50) and its addendum (UNEP/OzL.Pro.28/2/Add.1, paras. 27–30);

(b) Report of the Technology and Economic Assessment Panel, June 2016, volume 1, progress report, annex 1 (TEAP and TOC membership and administration) and annex 2 (matrix of needed expertise);

(c) Report of the Technology and Economic Assessment Panel (TEAP), June 2016 Progress Report, volume 1, corrigendum.

Item 13

Issues related to the phase-out of hydrochlorofluorocarbons (decision XXVIII/5)

20. Participants in the preparatory segment may wish to consider further issues related to the continued use of hydrochlorofluorocarbons (HCFCs) after the final phase-out dates should any relevant proposals be submitted by parties for a decision. The following document is available to assist participants in their consideration of the issue: note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 51–54).

Item 14

Availability of recovered, recycled or reclaimed halons (decision XXVI/7)

21. Participants in the preparatory segment may wish to consider the issues of availability of recovered, recycled or reclaimed halons for the remaining fire safety uses, in particular in civil aviation and should there be any proposals submitted by parties for decision. The following document is available to assist participants in their consideration of the issue: note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 55–57).

Item 15

Other matters

22. The parties are expected to consider any additional substantive issues that will have been raised at the time of the adoption of the agenda (UNEP/OzL.Pro.28/2, para. 58).

II. High-level segment (13 and 14 October 2016)

Item 1

Opening of the high-level segment

23. The high-level segment of the meeting is scheduled to be opened at 10 a.m. on Thursday, 13 October 2016 (UNEP/OzL.Pro.28/2, para. 59).

- (a) **Statement(s) by representative(s) of the Government of the Rwanda**
- (b) **Statement(s) by representative(s) of the United Nations Environment Programme**
- (c) **Statement by the President of the Twenty-Seventh Meeting of the Parties to the Montreal Protocol**

24. Opening statements will be delivered by the representative of the Government of Rwanda, the Executive Director of the United Nations Environment Programme, Mr. Erik Solheim, and the President of the Bureau of the Twenty-Seventh Meeting of the Parties, Ms. Lucie Desforges (Canada) (UNEP/OzL.Pro.28/2, para. 60).

Item 2**Organizational matters****(a) Election of officers for the Twenty-Eighth Meeting of the Parties to the Montreal Protocol**

25. The Twenty-Eighth Meeting of the Parties is expected to elect a president, three vice-presidents and a rapporteur on the basis of regional rotation agreed by the parties. It is expected that the president will be elected from the African States and the rapporteur from Western European and other States. It is expected that three vice-presidents will be elected, one each from the Asia-Pacific States, Eastern European States and Latin American and the Caribbean States. Information on this issue is set out in the following documents:

- (a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 61);
- (b) Rule 21 of the rules of procedure for meetings of the parties to the Montreal Protocol.

(b) Adoption of the agenda of the high-level segment of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol

26. The Twenty-Eighth Meeting of the Parties will consider for adoption the agenda of the high-level segment. Information on this issue is set out in the following documents:

- (a) Provisional agenda (UNEP/OzL.Pro.28/1, sect. II);
- (b) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 62).

(c) Organization of work

27. The organization of work will be proposed by the President for the consideration and agreement of the parties as set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 63).

(d) Credentials of representatives

28. Credentials of representatives, alternative representatives and advisers should be submitted to the Executive Secretary of the meeting if possible not later than 24 hours after the opening of the meeting. The officers of the meeting shall examine the credentials and submit their report to the meeting. Information on this issue is set out in the following documents:

- (a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 64);
- (b) Rules 18 and 19 of the rules of procedure for meetings of the parties to the Montreal Protocol.

Item 3**Presentations by the assessment panels on progress in their work and any emerging issues**

29. Under item 3, the assessment panels will make a presentation on the progress achieved in their assessment work and any emerging issues. Information on this issue is set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 65).

Item 4**Presentation by the Chair of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol on the work of the Executive Committee, the Multilateral Fund secretariat and the Fund's implementing agencies**

30. Under item 4, the Chair of the Executive Committee of the Multilateral Fund will present a report on the decisions taken during the Executive Committee meeting and the work undertaken by the Multilateral Fund secretariat and the Fund's implementing agencies since the Twenty-Seventh Meeting of the Parties in November 2015. Information on this issue is set out in the following documents:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 66);

(b) Report of the Executive Committee of the Multilateral Fund for the Implementation of the Montreal Protocol to the Twenty-Eighth Meeting of the Parties (UNEP/OzL.Pro.28/10).

Item 5

Statements by heads of delegation and discussion on key topics

31. Under item 5, the Secretariat is planning to organize two sessions of ministerial round-table discussions, one to be held on 13 October and the other on 14 October 2016. The discussions will focus on outstanding issues to be addressed in the context of negotiations and on ensuring benefits to all as the parties look towards an agreement on an HFC amendment to phase down the production and consumption of those substances under the Montreal Protocol.

32. The discussions will be followed by statements by heads of delegation who will be invited to speak. On the first day of the preparatory segment, the Secretariat will begin accepting requests to speak and will compile a list of speakers based on those requests. Additional information on item 5 is set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, paras. 67 and 68).

Item 6

Report by the co-chairs of the preparatory segment and consideration of the decisions recommended for adoption by the Twenty-Eighth Meeting of the Parties

33. Under item 6, the co-chairs of the preparatory segment will present the summary of discussion and recommended decisions to the high-level segment. Information on this issue is set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 69).

Item 7

Dates and venue for the Twenty-Ninth Meeting of the Parties to the Montreal Protocol

34. The Twenty-Ninth Meeting of the Parties to the Montreal Protocol will be held simultaneously (or in parallel) with the twelfth meeting of the Conference of the Parties to the Vienna Convention. The parties may wish to take a decision on the date and venue of the meeting.

35. Information on this issue is set out in the note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 70).

Item 8

Other matters

36. The parties are expected to discuss any additional issues that will have been agreed during the adoption of the agenda (UNEP/OzL.Pro.28/2, para. 71).

Item 9

Adoption of decisions by the Twenty-Eighth Meeting of the Parties to the Montreal Protocol

37. Parties are expected to adopt decisions under item 9. Information on this issue is set out in the following documents:

(a) Note by the Secretariat on issues for discussion by and information for the attention of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/2, para. 72);

(b) Note by the Secretariat on draft decisions for the consideration of the Twenty-Eighth Meeting of the Parties to the Montreal Protocol (UNEP/OzL.Pro.28/3).

Item 10

Adoption of the report

38. The parties are expected to adopt the draft report of the meeting on Friday, 14 October 2016.

Item 11

Closure of the meeting

39. The Twenty-Eighth Meeting of the Parties is expected to close on Friday, 14 October 2016.
